

Message Text

LIMITED OFFICIAL USE

PAGE 01 IAEA V 01928 01 OF 02 051736Z

45

ACTION OES-04

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 SSO-00 NSCE-00

INRE-00 ACDA-05 CIAE-00 INR-07 L-02 NSAE-00 NSC-05

FEAE-00 SS-15 SP-02 PM-03 DODE-00 USIE-00 PA-01 OIC-02

AF-06 ARA-06 NEA-09 PRS-01 /097 W

----- 030975

O 051617Z MAR 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC IMMEDIATE 5566

INFO AEC GERMANTOWN IMMEDIATE 812

AMEMBASSY TOKYO IMMEDIATE

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 1 OF 2 IAEA VIENNA 1928

E.O. 11652: N/A

TAGS: PARM, TECH, OCON, IAEA, JA

SUBJ: JAPAN-IAEA SAFEGUARDS AGREEMENT

REF: (A) IAEA VIENNA 1567 (B) IAEA VIENNA 1533

SUMMARY: IAEA BOARD OF GOVERNORS APPROVED IAEA-JAPAN SAFEGUARDS AGREEMENT (GOV/1727) IN SPECIAL MEETING MARCH 5 LASTING ONE HOUR, ONLY HALF OF WHICH DEVOTED TO DISCUSSION OF THE AGREEMENT. NO OPPOSITION TO AGREEMENT, BUT SOME EURATOM STATES AND SOVIETS EXPRESSED CAVEATS FOR THE RECORD. END SUMMARY.

1. AS FORECASTED REF A, SPECIAL MEETING OF BOARD CONVENED MORNING OF MARCH 5 AT REQUEST OF JAPAN TO CONSIDER IAEA-JAPAN SAFEGUARDS AGREEMENT AND PROTOCOL WHICH WERE INITIALED BY PARTIES LAST WEEK AND PUBLISHED
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 IAEA V 01928 01 OF 02 051736Z

TOGETHER WITH ACCOMPANYING MEMORANDUM BY DG AS AGENCY

DOCUMENT GOV/1727. IN INTRODUCTORY REMARKS, DG EKLUND NOTED THAT THIS WAS SECOND CASE (FIRST WAS WITH EURATOM) IN WHICH AGREEMENT HAD BEEN NEGOTIATED CONTAINING ARRANGEMENTS, IN FORM OF PROTOCOL, FOR COORDINATION OF AGENCY'S INSPECTION ACTIVITIES WITH THOSE OF OTHER PARTY. DG ASSURED GOVERNORS THAT SECRETARIAT NEGOTIATORS BASED THEIR POSITION ON INFCIRC/153, TAKING INTO ACCOUNT ONLY TECHNICAL CONSIDERATIONS, AS UNDERScoreD IN ARTICLE 29 OF THE PROTOCL. HE ALSO STATED THAT AGREEMENT ENABLED AGENCY FULFILL ITS RESPONSIBILITIES PURSUANT INFCIRC/153 AND THAT IT RECOGNIZED THAT A NATIONAL SYSTEM OF ACCOUNTING AND CONTROL WAS IMPORTANT PART OF THE NPT AND SAFEGUARDS AGREEMENTS PURSUANT TO IT.

2. STATEMENTS BY TWELVE GOVERNORS (NONE OF WHOM SPOKE IN OPPOSITION) LED OFF WITH PRE-ARRANGED STATEMENTS BY REGIONAL NPT PARTIES, AUSTRALIA, PHILIPPINES, THAILAND WHO, WITH MISSION ENCOURAGEMENT, HAD INSCRIBED IN ADVANCE AS FIRST SPEAKERS. LIKE VIRTUALLY ALL SPEAKERS WHO FOLLOWED THEM, THE THREE RESPECTIVE REPS CONGRATULATED AGENCY AND GOJ FOR SUCCESSFUL OUTCOME OF NEGOTIATIONS WHICH OF GREAT SIGNIFICANCE FOR NON-PROLIFERATION REGIME AND EXPRESSED HOPE AGREEMENT WOULD ENABLE JAPAN TO PROCEED WITH NPT RATIFICATION PROCESS (PHILIPPINES AND LATER GDR HOPED JAPAN WOULD ATTEND NPT REVIEW CONFERENCE AS "FULL PARTICIPANT"). IN SURPRISING DISPLAY OF ELOQUENCE, THAI GOVERNOR (AMBASSADOR TALABHAT) SAID THAT IN VIEW OF JAPAN'S TRAGIC EXPERIENCE WITH MILITARY USE OF NUCLEAR ENERGY, AGREEMENT TO SUBMIT TO NPT-TYPE OF AGREEMENT "HAD SOMETHING OF GRANDEUR ABOUT IT WITHIN THE FRAMEWORK OF ASIAN MODESTY." PHILIPPINES RESREP (SIAZON), WHILE WARMLY WELCOMING AGREEMENT, WORKED IN HIS USUAL PITCH ON BEHALF OF LDC'S BY NOTING WITH REGRET THAT PREAMBULAR PARAS REFERRING TO ARTICLE IV OF NPT HAD OMITTED LAST CLAUSE OF THAT ARTICLE STATING THAT TECHNICAL ASSISTANCE BE RENDERED "WITH DUE CONSIDERATION FOR THE NEEDS OF THE DEVELOPING AREAS OF THE WORLD."

3. U.S. RESREP WAS FOURTH TO SPEAK. AFTER TAKING NOTE LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 IAEA V 01928 01 OF 02 051736Z

OF LONG HISTORY OF COOPERATION BETWEEN US AND JAPAN IN FIELD OF PEACEFUL USES OF NUCLEAR ENERGY, HE DELIVERED STATEMENT AS FOLLOWS:

QTE MY GOVERNMENT IS DEEPLY PLEASED THAT NEGOTIATIONS ON A SAFEGUARDS AGREEMENT HAVE BEEN COMPLETED TO THE SATISFACTION OF THE GOVERNMENT OF JAPAN AND THE AGENCY, AND WE WARMLY SUPPORT IT. IN OUR OPINION, THE DRAFT

AGREEMENT CONFORMS TO THE SAFEGUARDS PROVISIONS OF ARTICLE III OF THE NPT AND CLOSELY FOLLOWS THE GUIDELINES OF INFCIRC/153. IT IS ALSO CONSISTENT WITH THE PRINCIPLES APPLICABLE TO SUCH AGREEMENTS WHICH MY GOVT HAS RECALLED IN PREVIOUS STATEMENTS TO THE BOARD.

WE ARE PLEASED TO NOTE THAT, IN THE AGREEMENT BEFORE US, JUST AS IN THE CASE OF ALL PREVIOUS AGREEMENTS PURSUANT TO ARTICLE III(1) OF THE NPT, WHICH HAVE BEEN APPROVED BY THE BOARD, THE ABILITY OF THE AGENCY TO DISCHARGE ITS RESPONSIBILITIES FOR THE EFFECTIVE APPLICATION OF ITS SAFEGUARDS IS ASSURED. WE HAVE FULL CONFIDENCE THAT THE SUBSIDIARY ARRANGEMENTS WHICH WILL BE NEGOTIATED WILL MAINTAIN THE ABILITY OF THE AGENCY TO DO SO.

I WISH ALSO TO EXPRESS THE HOPE OF MY GOVT THAT APPROVAL OF THIS DOCUMENT BY THE BOARD WILL FACILITATE THE RATIFICATION BY JAPAN OF THE NPT, AN ACTION WHICH WOULD BE OF GREAT SIGNIFICANCE IN THE CAUSE OF NON-PROLIFERATION.

MAY I ALSO TAKE THIS OPPORTUNITY TO RECALL TO THE GOVERNORS THE MESSAGE OF PRESIDENT FORD TO THE 18TH GENERAL CONFERENCE, IN WHICH HE REAFFIRMED MY GOVT'S OFFER TO PERMIT THE APPLICATION OF IAEA SAFEGUARDS IN ANY U.S. NUCLEAR ACTIVITY EXCEPT THOSE OF DIRECT NATIONAL SECURITY SIGNIFICANCE. "THIS OFFER," HE SAID, "WILL BE IMPLEMENTED WHEN SAFEGUARDS ARE BEING BROADLY APPLIED UNDER THE TREATY IN OTHER INDUSTRIAL STATES. OUR U.S. OFFER WAS MADE IN ORDER TO ENCOURAGE THE

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 IAEA V 01928 02 OF 02 051742Z

45

ACTION OES-04

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 SSO-00 NSCE-00

INRE-00 ACDA-05 CIAE-00 INR-07 L-02 NSAE-00 NSC-05

FEAE-00 SS-15 SP-02 PM-03 PRS-01 DODE-00 USIE-00 PA-01

OIC-02 AF-06 ARA-06 NEA-09 /097 W

----- 031098

O 051617Z MAR 75
FM USMISSION IAEA VIENNA
TO SECSTATE WASHDC IMMEDIATE 5567
INFO AEC GERMANTOWN IMMEDIATE
AMEMBASSY TOKYO IMMEDIATE
USMISSION GENEVA
AMEMBASSY LONDON
AMEMBASSY MOSCOW
AMEMBASSY ROME

LIMITED OFFICIAL USE SECTION 2 OF 2 IAEA VIENNA 1928

WIDEST POSSIBLE ADHERENCE TO THE TREATY BY DEMONSTRATING
TO OTHER NATIONS THAT THEY WOULD NOT BE PLACED AT A
COMMERCIAL DISADVANTAGE BY REASON OF THE APPLICATION
OF SAFEGUARDS UNDER THE TREATY."

THE AGREEMENT BY MY GOVT WITH THE SECRETARIAT, WHICH
WOULD IMPLEMENT THAT VOLUNTARY OFFER, HAS BEEN UNDER
NEGOTIATION FOR SOME TIME AND WE HOPE THAT THOSE NEGOTIA-
TIONS WILL BE CONCLUDED IN THE NEAR FUTURE. UNQTE

4. STATEMENT OF UK RESREP (JACKSON) CLOSELY TRACKED
OUR OWN, INCLUDING REFERENCE TO "CONTINUING VALIDITY"
OF UK VOLUNTARY OFFER AND OF ITS IMPLEMENTATION BEING
DEPENDENT ON FURTHER PROGRESS IN RATIFICATION AND IMPE-
MENTATION OF NPT IN MAJOR INDUSTRIAL NNWS.

5. REPS OF CANADA AND SWEDEN ALSO LAUDED SATISFACTORY
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 IAEA V 01928 02 OF 02 051742Z

CONCLUSION OF SAFEGUARDS AGREEMENT. INDIAN GOVERNOR
(MEHTA) WELCOMED "BASIC APPROACH" OF AGREEMENT WHICH WAS
TO UNDERSCORE IMPORTANCE OF NATIONAL RESPONSIBILITY FOR
ACCOUNTING AND CONTROL, ENABLING AGENCY TO MINIMIZE ITS
SAFEGUARDS ACTIVITY AND CONSEQUENT COSTS TO AGENCY.

6. SOVIET RESREP (ARKADIEV), IN RATHER DISJOINTED STATE-
MENT, SAID THAT IT WAS ESSENTIAL THAT THIS AGREEMENT BE
IMPLEMENTED BY EFFECTIVE SAFEGUARDS AND THAT SUBSIDIARY
ARRANGEMENTS SHOULD NOT LEAD TO WEAKENING OF RIGHTS OF
AGENCY TO UNANNOUNCED INSPECTION AND TO MAXIMUM NUMBER
OF INSPECTIONS REQUIRED. IN CONCLUSION, ARKADIEV JOINED
OTHERS IN HOPE FOR EARLY JAPANESE RATIFICATION OF NPT.

7. IN STATEMENT WHICH THOUGH NOT SO INTENDED, MUST HAVE
BEEN MUSIC TO EARS OF JAPANESE GOVERNOR (AMB. FUJIYAMA), FRG
RESREP (UNGERER) CONGRATULATED GOJ ON WINNING MANY CONCESSIONS
IN ITS NEGOTIATIONS WITH AGENCY; CONCESSIONS WHICH, HE HOPED,

WOULD MAKE IT POSSIBLE FOR JAPAN TO RATIFY NPT. UNGERER SAID THAT HIS GOVT TRUSTED THAT IN NEGOTIATION OF SUBSIDIARY ARRANGEMENTS AGENCY NEGOTIATORS WOULD AVOID THE IMPRESSION OF PREFERENTIAL TREATMENT FOR JAPAN WHICH SOME GOVTS HAD RECEIVED FROM TEXT OF AGREEMENT. FRG, HE SAID, WOULD WAIVE ITS OBJECTION TO CERTAIN DEVIATIONS IN AGREEMENT FROM STANDARD TEXT (GOV/INF/276) IN VIEW OF IMPORTANCE OF THIS AGREEMENT TO RATIFICATION BY JAPAN OF NPT. ITALIAN REP (ZAMBONI) SUPPORTED FRG STATEMENT.

8. AMB. FUJIYAMA TOOK FLOOR AS LAST SPEAKER TO DELIVER GRACIOUS STATEMENT OF "DEEP APPRECIATION" FOR UNTIRING EFFORTS OF SECRETARIAT STAFF MEMBERS WHO HAD WORKED LONG HOURS IN REACHING AGREEMENT. FUJIYAMA SAID THAT HE PERSONALLY SHARED HOPE EXPRESSED BY MANY SPEAKERS THAT JAPAN WOULD RATIFY NPT. FROM ALL INDICATIONS HE HAD RECEIVED FROM TOKYO, HE COULD ASSURE GOVERNORS THAT "PRESENT" GOJ WAS DOING ITS UTMOST WITH ALL MEANS AT ITS DISPOSAL TO OVERCOME DOMESTIC ELEMENTS HESITANT ABOUT NPT. TO HIM, PROSPECTS FOR RATIFICATION HAD NEVER BEEN BRIGHTER THAN AT PRESENT. IN CONCLUSION, FUJIYAMA SAID HE WOULD NOT FAIL TO CONVEY VIEWS EXPRESSED AT BOARD TO HIS GOVERNMENT. PORTER

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NPT, NUCLEAR AGREEMENTS, NUCLEAR SAFEGUARDS
Control Number: n/a
Copy: SINGLE
Draft Date: 05 MAR 1975
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: MorefiRH
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1975IAEAV01928
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D750077-0455
From: IAEA VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1975/newtext/t19750381/aaaacvbd.tel
Line Count: 244
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION OES
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 75 IAEA VIENNA 1567, 75 IAEA VIENNA 1533
Review Action: RELEASED, APPROVED
Review Authority: MorefiRH
Review Comment: n/a
Review Content Flags:
Review Date: 02 APR 2003
Review Event:
Review Exemptions: n/a
Review History: RELEASED <02 APR 2003 by KelleyW0>; APPROVED <19 MAY 2003 by MorefiRH>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
05 JUL 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: JAPAN-IAEA SAFEGUARDS AGREEMENT
TAGS: PARM, TECH, OCON, JA, IAEA
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 05 JUL 2006